

#### DEPARTMENT OF EDUCATION

Applications for New Awards; Technical Assistance and
Dissemination to Improve Services and Results for Children
with Disabilities--Early Childhood Systems Technical
Assistance Center

AGENCY: Office of Special Education and Rehabilitative Services, Department of Education.

ACTION: Notice.

SUMMARY: The Department of Education (Department) is issuing a notice inviting applications for new awards for fiscal year (FY) 2022 for an Early Childhood Systems

Technical Assistance Center, Assistance Listing Number

84.326P. This notice relates to the approved information collection under OMB control number 1820-0028.

#### DATES:

Applications Available: [INSERT DATE OF PUBLICATION IN THE FEDERAL REGISTER].

Days after date of publication in the federal register].

Deadline for Intergovernmental Review: [INSERT DATE 120

Days after date of publication in the federal register].

Addresses: For the addresses for obtaining and submitting an application, please refer to our Common Instructions for Applicants to Department of Education Discretionary Grant Programs, published in the Federal Register on December 27,

2021 (86 FR 73264) and available at

www.federalregister.gov/d/2021-27979. Please note that these Common Instructions supersede the version published on February 13, 2019, and, in part, describe the transition from the requirement to register in SAM.gov a Data Universal Numbering System (DUNS) number to the implementation of the Unique Entity Identifier (UEI). More information on the phase-out of DUNS numbers is available at www2.ed.gov/about/offices/list/ofo/docs/unique-entity-identifier-transition-fact-sheet.pdf.

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If you use a telecommunications device for the deaf (TDD) or a text telephone (TTY), call the Federal Relay Service (FRS), toll free, at 1-800-877-8339.

#### SUPPLEMENTARY INFORMATION:

## Full Text of Announcement

I. Funding Opportunity Description

Purpose of Program: The purpose of the Technical

Assistance and Dissemination to Improve Services and

Results for Children with Disabilities program is to

promote academic achievement and to improve results for

children with disabilities by providing technical

assistance (TA), supporting model demonstration projects, disseminating useful information, and implementing activities that are supported by scientifically based research.

Priority: This competition includes one absolute priority. In accordance with 34 CFR 75.105(b)(2)(v), this priority is from allowable activities specified in the statute (see sections 663 and 681(d) of the Individuals with Disabilities Education Act (IDEA); 20 U.S.C. 1463 and 1481(d)).

Absolute Priority: For FY 2022 and any subsequent year in which we make awards from the list of unfunded applications from this competition, this priority is an absolute priority. Under 34 CFR 75.105(c)(3), we consider only applications that meet this priority.

This priority is:

Early Childhood Systems Technical Assistance Center.
Background:

Improving educational outcomes for children with disabilities is an essential element of our national policy of ensuring equality of opportunity, full participation, independent living, and economic self-sufficiency for individuals with disabilities. Infants, toddlers, and preschool children (young children) with disabilities and their families need equitable learning opportunities that help them achieve their full potential as engaged learners

and contributing members of society. Enhancing equity for young children with disabilities requires early childhood systems that support equitable identification for IDEA services and equitable access to high-quality, inclusive early childhood programs, and evidence-based<sup>1</sup> and culturally and linguistically responsive interventions that are individualized and appropriate to support them in meeting high expectations.

Enhancing equity for all young children with disabilities requires that State IDEA Part C and Part B, section 619 programs have equitable and effective systems in place so that all young children with disabilities and their families are identified at the earliest opportunity and receive the services and supports that they need in a timely manner and to which they are entitled. Recent IDEA section 618 (20.U.S.C 1418) child count data from State IDEA Part C and Part B, section 619 programs indicate that these systems are not being implemented as effectively or equitably as they should be. The data show that there are groups of infants and toddlers, specifically Black, Asian and American Indian or Alaska Native and preschool

improvement, and quality standards (The Early Childhood Technical Assistance Center, 2015).

<sup>&</sup>lt;sup>1</sup> For the purposes of this priority, "evidence-based practices" means practices that, at a minimum, demonstrate a rationale (as defined in 34 CFR 77.1), where a key project component included in the project's logic model is informed by research or evaluation findings that suggest the project component is likely to improve relevant outcomes.

<sup>2</sup> For the purpose of this priority, "systems" include governance, finance, personnel and workforce, data, accountability and quality

children, specifically Black and Asian Americans, that are less likely to receive IDEA services. The data also show that there is a wide range in the percentage of young children with disabilities served under IDEA across States.

There is not always equitable access to high-quality inclusive early childhood programs for young children with disabilities. Families of young children with disabilities report that they have difficulty finding and keeping childcare, and young children with disabilities have difficulty accessing early childhood special education services in inclusive settings. In 2019, nationally, approximately 65 percent of preschool children with disabilities participated in general early childhood programs with peers without disabilities, and only 44 percent received IDEA early childhood special education services in regular early childhood programs with their same aged peers without disabilities (U.S. Department of Education, 2020). These percentages vary greatly among States, suggesting inequities in how young children with disabilities and their families are served.

As States enhance and expand childcare and preschool, it is critical that these systems intentionally include young children with disabilities and support their full participation and success. This requires leadership from early childhood councils, such as State Advisory Councils for Early Care and Education and State Interagency

Coordinating Councils and leadership from administrators within IDEA Part C, IDEA Part B, section 619, Head Start, Early Head Start, childcare, education, and home visiting programs to engage in the development and implementation of a coordinated system inclusive for all young children with disabilities and their families. State IDEA Part C and Part B, section 619 coordinators report, however, that they are not always included as partners on State leadership teams that address broader early childhood initiatives, and that other State administrators are not always aware of the needs of young children with disabilities and their families.

Effective early childhood systems must include implementation supports<sup>3</sup> that enable local programs and practitioners to appropriately identify young children with disabilities and implement, with fidelity, evidence-based and culturally and linguistically responsive interventions in inclusive early childhood programs and natural environments. Most States, however, have identified areas for improvement within their systems. Data from State IDEA Part C and Part B, section 619 coordinators document the need for TA to support infrastructure development,

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<sup>&</sup>lt;sup>3</sup> For the purpose of this priority, "implementation supports" include professional development and training; ongoing consultation and coaching; performance assessments; data systems to support decision making; administrative supports; and systems interventions to align policies and funding mechanisms across multiple levels of a system (Fixsen et al., 2009).

recruiting, preparing, developing, and retaining personnel, implementation of evidence-based practices at the local level, and increased stakeholder involvement (IDEA Infant and Toddler Coordinators Association (ITCA), 2021; Early Childhood Technical Assistance Center and the National Association of State Directors of Special Education, 2021).

The COVID-19 pandemic exacerbated the need for States to enhance their IDEA Part C and Part B, section 619 systems to equitably deliver services and supports to improve outcomes for young children with disabilities and their families. During the pandemic, States reported challenges, including reductions in referrals to the IDEA program for young children suspected of developmental delays, the ability to conduct timely evaluations and assessments, the provision of IDEA services remotely, a shortage of personnel and challenges to fill open positions, a lack of inclusive early learning opportunities, and families that were overwhelmed with the responsibility of being key partners in the delivery of remote services for their child. (ITCA, 2021; Barnett & Jung, 2021). As in-person services and early childhood programs have resumed, States continue to identify concerns with being able to provide equitable services and supports for young children with disabilities and their families (ITCA, 2021; Early Childhood Technical Assistance Center

and the National Association of State Directors of Special Education, 2021).

Establishing the capacity to implement effective IDEA systems and services that reflect evidence-based and culturally and linquistically responsive practices for young children with disabilities and their families requires change to the early childhood system at multiple levels and across multiple agencies. This requires administrators that have the leadership competencies to engage families and stakeholders in decision-making and use data to develop policies and implement practices to address factors across early childhood systems that influence disparities. The majority of States struggle with sustaining high-quality leadership due to the significant turnover of State administrators in early childhood, including IDEA Part C and Part B, section 619 coordinators. TA is needed to support States in improving their early childhood systems, including increased knowledge, skills, and competencies of early childhood system administrators, to equitably and effectively promote positive outcomes for all young children with disabilities and their families.

This absolute priority will advance the Secretary's priorities in the area of promoting equity in student access to educational resources and opportunities.

# Priority:

The purpose of this priority is to fund a cooperative agreement to establish and operate an Early Childhood

Systems Technical Assistance Center (Center). The Center will support State and local capacity to improve and sustain equitable systems that support access by, and full participation of, young children with disabilities across early childhood programs, to provide equitable access to IDEA services, and to provide effective IDEA services that reflect evidence-based and culturally and linguistically responsive interventions to improve the outcomes of all young children with disabilities and their families. The Center must achieve, at a minimum, the following expected outcomes:

- (a) Increased capacity of State and local early childhood systems, including IDEA Part C and Part B, section 619, childcare, Early Head Start, Head Start, child care, publicly-funded preschool, and home visiting programs to increase equitable access by, and full participation of, young children with disabilities in high-quality, inclusive programs that enable them to achieve their full potential;
- (b) Increased capacity of State IDEA Part C and Part B, section 619 programs to improve and sustain State systems, including governance, finance, personnel, data, accountability and quality improvement, and quality standards, to effectively implement IDEA regulations, ensure equitable access to IDEA services, and deliver

equitable and effective IDEA services to improve outcomes for all young children with disabilities and their families;

- (c) Increased capacity of State IDEA Part C and Part B, section 619 programs to include implementation supports within their State systems to support local programs and personnel in identifying all eligible young children with disabilities, particularly historically underserved children, and delivering equitable and effective IDEA services and evidence-based and culturally and linguistically responsive interventions for young children with disabilities and their families;
- (d) Increased capacity of States and local early childhood IDEA programs to engage with families and other stakeholders to develop policies and implement practices to address factors that influence disparities in outcomes for young children with disabilities and their families such as timely and appropriate identification, supports and services in high quality inclusive programs, and exclusionary and inappropriate discipline practices; and
- (e) Increased knowledge, skills, and competencies of early childhood system administrators, including State IDEA Part C and Part B, section 619 administrators, to lead systemic improvement efforts, analyze data on disparities in outcomes, collaborate on early childhood initiatives, engage families of children with disabilities and

stakeholders in decision-making, and build more equitable, effective, and sustainable State systems that provide effective services and inclusive learning opportunities that improve outcomes for all young children with disabilities and their families.

In addition to these programmatic requirements, to be considered for funding under this priority, applicants must meet the application and administrative requirements in this priority, which are:

- (a) Demonstrate, in the narrative section of the application under "Significance," how the proposed project will--
- (1) Address the current and emerging needs of State and local early childhood systems to increase equitable access by and full participation of young children with disabilities in high-quality, inclusive early childhood programs and natural environments that enable them to achieve their full potential. To meet this requirement, the applicant must—
- (i) Present applicable national and State data demonstrating the needs of States and local early childhood programs to equitably increase opportunities for young children with disabilities to fully participate in and receive IDEA services in natural environments and inclusive early childhood programs;

- (ii) Demonstrate knowledge of current educational issues and evidence-based policy initiatives across early childhood systems and how these impact young children with disabilities and their families; and
- (iii) Demonstrate knowledge of the current capacity of State and local early childhood administrators and personnel to implement policies and practices that support access by and full participation of young children with disabilities in inclusive early childhood programs, and address factors that influence disparities in outcomes for young children with disabilities and their families;
- (2) Address the current and emerging needs of State IDEA Part C and Part B, section 619 programs to implement and sustain equitable and effective systems that have the implementation supports in place to support local programs in identifying young children with disabilities and delivering effective services and interventions within natural environments and inclusive programs to improve outcomes for all young children with disabilities and their families. To meet this requirement, the applicant must--
- (i) Present applicable national and State data demonstrating the needs of States to improve their systems, to implement IDEA, ensure equitable access to IDEA services, and recruit and retain personnel to deliver equitable and effective IDEA services, and implement

evidence-based and culturally and linguistically responsive interventions;

- (ii) Demonstrate knowledge of current educational issues and policy initiatives relating to implementing IDEA in a manner consistent with its statutory and regulatory provisions, including the Equity in IDEA regulation; ensuring equity in access to IDEA services and interventions; and increasing the capacity of State IDEA Part C and Part B, section 619 coordinators to effectively lead and be engaged in systemic improvement; and
- (iii) Demonstrate knowledge of the current capacity of State IDEA Part C and Part B, section 619 administrators to implement and sustain equitable and effective systems, including the capacity of administrators and personnel to identify and address factors that influence disparities in outcomes for young children with disabilities and their families, and to support proactive strategies to prevent disproportionate identification, placement and discipline as children transition into school; and
- implementation of IDEA and build capacity to support local programs and personnel to implement, scale up, and sustain equitable access to effective services and inclusive early childhood programs, and indicate the likely magnitude or importance of the improvements.

- (b) Demonstrate, in the narrative section of the application under "Quality of project services," how the proposed project will--
- (1) Ensure equal access and treatment for members of groups that have traditionally been underrepresented based on race, color, national origin, gender, age, or disability. To meet this requirement, the applicant must describe how it will—
- (i) Identify the needs of the intended recipients for TA and information; and
- (ii) Ensure that services and products meet the needs of the intended recipients of the grant;
- (2) Achieve its goals, objectives, and intended outcomes. To meet this requirement, the applicant must provide--
  - (i) Measurable intended project outcomes; and
- (ii) In Appendix A, the logic model<sup>4</sup> by which the proposed project will achieve its intended outcomes that depicts, at a minimum, the goals, activities, outputs, and intended outcomes of the proposed project;
- (3) Use a conceptual framework (and provide a copy in Appendix A) to develop project plans and activities,

<sup>&</sup>lt;sup>4</sup>Logic model (34 CFR 77.1) (also referred to as a theory of action) means a framework that identifies key project components of the proposed project (i.e., the active "ingredients" that are hypothesized to be critical to achieving the relevant outcomes) and describes the theoretical and operational relationships among the key project components and relevant outcomes.

describing any underlying concepts, assumptions, expectations, beliefs, or theories, as well as the presumed relationships or linkages among these variables, and any empirical support for this framework;

Note: The following websites provide more information on logic models and conceptual frameworks:

www.osepideasthatwork.org/logicModel and

www.osepideasthatwork.org/resources-grantees/program
areas/ta-ta/tad-project-logic-model-and-conceptual
framework.

- (4) Be based on current research and make use of evidence-based practices (EBPs). To meet this requirement, the applicant must describe--
- (i) The current research on systems change, capacity building, equity-centered systems, leadership development, recruitment and retention of personnel, and inclusive policies and practices that will inform the proposed TA;
- (ii) The current research about adult learning principles and implementation science that will inform the proposed TA; and
- (iii) How the proposed project will incorporate current research and practices in the development and delivery of its products and services;
- (5) Develop products and provide services that are of high quality and sufficient intensity and duration to

achieve the intended outcomes of the proposed project. To address this requirement, the applicant must describe--

- (i) How it proposes to identify or develop the knowledge base on--
- (A) Supporting equity within State and local IDEA

  Part C and Part B, section 619 systems to include,

  analyzing disaggregated data and policies and practices in

  the system to identify disparities, and identifying

  indicators of quality for more equitable systems;
- (B) Indicators of quality across the components (e.g., governance, finance, personnel and workforce, data, accountability, quality improvement, and quality standards) of State IDEA Part C and Part B, section 619 systems and how to support the implementation of these indicators;
- (C) Strategies to support recruitment and retention of personnel within State and local IDEA Part C and Part B, section 619 systems;
- (D) Implementation supports needed within the early childhood system to support personnel in ensuring equitable access to IDEA services and delivering effective services and evidence-based and culturally and linguistically responsive interventions to young children with disabilities and their families;
- (E) Indicators of high-quality inclusion and how to build the capacity of State advisory councils and early

childhood administrators to implement policies and practices that support high-quality inclusion; and

- (F) Leadership competencies of early childhood system administrators;
- (ii) Its proposed approach to universal, general TA, 5 which must identify the intended recipients, including the type and number of recipients, that will receive the products and services, a description of the products and services that the Center proposes to make available and how it has assessed the need for these products and services, a plan for ensuring the intended recipients can easily access and use products and services, and the expected impact of those products and services under this approach. At minimum, the approach should include activities focused on-
- (A) Identifying and developing resources and materials that increase awareness at the national level of how IDEA Part C and Part B, section 619 programs and young children with disabilities and their families can be intentionally included within broader early childhood initiatives; and

with recipients, either by telephone or email, are also considered universal, general TA.

<sup>&</sup>lt;sup>5</sup> "Universal, general TA" means TA and information provided to independent users through their own initiative, resulting in minimal interaction with TA center staff and including one-time, invited or offered conference presentations by TA center staff. This category of TA also includes information or products, such as newsletters, guidebooks, or research syntheses, downloaded from the TA center's website by independent users. Brief communications by TA center staff

- (B) Identifying and developing materials, resources, and tools to help States, local early childhood programs, providers, and families implement effective systems, policies, and practices to support positive and equitable outcomes for all young children with disabilities and their families;
- (iii) Its proposed approach to targeted, specialized TA, 6 which must identify--
- (A) The intended recipients, including the type and number of recipients, that will receive the products and services, a description of the products and services that the Center proposes to make available, and the expected impact of those products and services under this approach; and
- (B) Its proposed approach to measure the readiness of potential TA recipients to work with the project, assessing, at a minimum, their current infrastructure, available resources, and ability to build capacity at the local level;
- (C) Its proposed approach for increasing the knowledge, skills, and competencies of State IDEA Part C

<sup>&</sup>lt;sup>6</sup> "Targeted, specialized TA" means TA services based on needs common to multiple recipients and not extensively individualized. A relationship is established between the TA recipient and one or more TA center staff. This category of TA includes one-time, labor-intensive events, such as facilitating strategic planning or hosting regional or national conferences. It can also include episodic, less labor-intensive events that extend over a period of time, such as facilitating a series of conference calls on single or multiple topics that are designed around the needs of the recipients. Facilitating communities of practice can also be considered targeted, specialized TA.

and Part B, section 619 administrators, to lead systemic improvement efforts, collaborate on early childhood initiatives, engage families of young children with disabilities and stakeholders in decision-making, and build more equitable, effective, and sustainable State systems; and

- (D) The process by which the proposed project will collaborate with other federally funded TA centers, including those funded by the Office of Special Education Programs (OSEP) and the Department of Health and Human Services (HHS);
- (iv) Its proposed approach to intensive, sustained  $$\operatorname{TA},{}^7$$  which must identify—
- (A) The intended recipients, including the type and number of recipients from a variety of settings and geographic distribution, that will receive the products and services designed and the expected impact of those services under this approach;
- (B) Its proposed approach to measure the readiness of potential TA recipients to work with the project, assessing, at a minimum, their commitment to the initiative, alignment of the initiative to their needs,

<sup>&</sup>lt;sup>7</sup> "Intensive, sustained TA" means TA services often provided on-site and requiring a stable, ongoing relationship between the TA center staff and the TA recipient. "TA services" are defined as negotiated series of activities designed to reach a valued outcome. This category of TA should result in changes to policy, program, practice, or operations that support increased recipient capacity or improved outcomes at one or more systems levels.

current infrastructure, available resources, and ability to build capacity within at the local level;

- (C) Its proposed plan for working with appropriate levels of the State IDEA Part C and Part B, section 619 and early childhood systems (e.g., Early Head Start and Head Start childcare, home visiting programs, publicly funded preschools), State advisory boards, and families of young children with disabilities to ensure that there is communication between each level and that there are systems in place to support the implementation of the project;
- (D) The process by which the proposed project will collaborate with other federally funded TA centers, including those funded by OSEP and HHS; and
- (E) The process by which the proposed project will ensure the use of effective TA practices and continuously evaluate the practices to improve the delivery of TA;
- (v) How the proposed project will use non-project resources to achieve the intended project outcomes.
- (6) Develop products and implement services that maximize efficiency. To address this requirement, the applicant must describe--
- (i) How the proposed project will use technology to achieve the intended project outcomes;
- (ii) With whom the proposed project will collaborate and the intended outcomes of this collaboration; and

- (iii) How the proposed project will use non-project resources to achieve the intended project outcomes; and
- (7) Develop a dissemination plan that describes how the applicant will systematically distribute information, products, and services to varied intended audiences, using a variety of dissemination strategies, to promote awareness and use of the Center's products and services.
- (c) In the narrative section of the application under "Quality of the project evaluation," include an evaluation plan for the project developed in consultation with and implemented by a third-party evaluator. The evaluation plan must--
- (1) Articulate formative and summative evaluation questions, including important process and outcome evaluation questions. These questions should be related to the project's proposed logic model required in paragraph (b)(2)(ii) of this notice;
- (2) Describe how progress in and fidelity of implementation, as well as project outcomes will be measured to answer the evaluation questions. Specify the measures and associated instruments or sources for data appropriate to the evaluation questions. Include

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<sup>&</sup>lt;sup>8</sup> A "third-party" evaluator is an independent and impartial program evaluator who is contracted by the grantee to conduct an objective evaluation of the project. This evaluator must not have participated in the development or implementation of any project activities, except for the evaluation activities, nor have any financial interest in the outcome of the evaluation.

information regarding reliability and validity of measures where appropriate;

- (3) Describe strategies for analyzing data and how data collected as part of this plan will be used to inform and improve service delivery over the course of the project and to refine the proposed logic model and evaluation plan, including subsequent data collection;
- (4) Provide a timeline for conducting the evaluation, and include staff assignments for completing the plan. The timeline must indicate that the data will be available annually for the annual performance report and at the end of Year 2 for the review process described under the heading, Fourth and Fifth Years of the Project;
- (5) Dedicate sufficient funds in each budget year to cover the costs of developing or refining the evaluation plan in consultation with a "third-party" evaluator, as well as the costs associated with the implementation of the evaluation plan by the third-party evaluator.
- (d) Demonstrate, in the narrative section of the application under "Adequacy of resources and quality of project personnel," how--
- (1) The proposed project will encourage applications for employment from persons who are members of groups that have traditionally been underrepresented based on race, color, national origin, gender, age, or disability, as appropriate;

- (2) The proposed key project personnel, consultants, and subcontractors have the qualifications and experience to carry out the proposed activities and achieve the project's intended outcomes. Specifically, demonstrate how the key project personnel have the necessary qualifications and experience in early childhood equity including, but not limited to--
- (i) The intersection of race, ethnicity, and disabilities in early childhood, and the impact of race and ethnicity on the early learning experiences of young children with disabilities and their families; and
- (ii) Equity-centered practices to support young children with disabilities and their families from culturally and linguistically diverse backgrounds;
- (3) The applicant and any key partners have adequate resources to carry out the proposed activities; and
- (4) The proposed costs are reasonable in relation to the anticipated results and benefits.
- (e) Demonstrate, in the narrative section of the application under "Quality of the management plan," how--
- (1) The proposed management plan will ensure that the project's intended outcomes will be achieved on time and within budget. To address this requirement, the applicant must describe--

- (i) Clearly defined responsibilities for key project personnel, consultants, and subcontractors, as applicable;
- (ii) Timelines and milestones for accomplishing the project tasks;
- (2) Key project personnel and any consultants and subcontractors will be allocated and how these allocations are appropriate and adequate to achieve the project's intended outcomes;
- (3) The proposed management plan will ensure that the products and services provided are of high quality, relevant, and useful to recipients; and
- (4) The proposed project will benefit from a diversity of perspectives, including those of families, including racially, ethnically, and linguistically diverse families, early childhood educators, early intervention and early childhood special educators, administrators, TA providers, researchers, and policy makers, among others, in its development and operation.
- (f) Address the following application requirements. The applicant must--
- (1) Include, in Appendix A, personnel-loading charts and timelines, as applicable, to illustrate the management plan described in the narrative;
- (2) Include, in the budget, attendance at the following:

after receipt of the award, and a virtual annual planning meeting in with the OSEP project officer and other relevant staff during each subsequent year of the project period.

Note: Within 30 days of receipt of the award, a post-award teleconference must be held between the OSEP project officer and the grantee's project director or other authorized representative;

A one and one-half day virtual kick-off meeting

- (ii) A two and one-half day project directors' conference in Washington, DC, during each year of the project period. The project must reallocate funds for travel to the project directors' meeting no later than the end of the third quarter of each budget period if the meeting is conducted virtually;
- (iii) Four annual two-day trips to attend Department briefings, Department-sponsored conferences, and other meetings, as requested by OSEP; and
- (iv) A one-day virtual 3+2 review meeting during the second year of the project period;
- (3) Include, in the budget, a line item for an annual set-aside of 5 percent of the grant amount to support emerging needs that are consistent with the proposed project's intended outcomes, as those needs are identified in consultation with, and approved by, the OSEP project officer. With approval from the OSEP project officer, the project must reallocate any remaining funds from this

annual set-aside no later than the end of the third quarter of each budget period;

- (4) Engage doctoral students or post-doctoral fellows in the project to increase future leaders in the field who are knowledgeable on effective State IDEA Part C and Part B, section 619 systems, implementation supports, equitable access to IDEA services, effective services and interventions to support inclusion in early childhood programs, and effective TA practices;
- (5) Maintain a high-quality website, with an easy-tonavigate design, that meets government or industryrecognized standards for accessibility;
- (6) Ensure that annual project progress toward meeting project goals is posted on the project website; and
- (7) Include, in Appendix A, an assurance to assist

  OSEP with the transfer of pertinent resources and products

  and to maintain the continuity of services to States during

  the transition to a new award at the end of this award

  period, as appropriate.

## Fourth and Fifth Years of the Project:

In deciding whether to continue funding the project for the fourth and fifth years, the Secretary will consider the requirements of 34 CFR 75.253(a), including--

(a) The recommendations of a 3+2 review team consisting of experts who have experience and knowledge in providing TA at the State and local levels to improve and

sustain equitable systems that support access for and full participation of young children with disabilities. This review will be conducted during a one-day intensive meeting that will be held during the last half of the second year of the project period;

- (b) The timeliness with which, and how well, the requirements of the negotiated cooperative agreement have been or are being met by the project; and
- (c) The quality, relevance, and usefulness of the project's products and services and the extent to which the project's products and services are aligned with the project's objectives and likely to result in the project achieving its intended outcomes.

Under 34 CFR 75.253, the Secretary may reduce continuation awards or discontinue awards in any year of the project period for excessive carryover balances or a failure to make substantial progress. The Department intends to closely monitor unobligated balances and substantial progress under this program and may reduce or discontinue funding accordingly.

### References:

Barnett, W. S., & Jung, K. (2021). Seven impacts of the pandemic on young children and their parents: Initial findings from NIEER's December 2020 Preschool Learning Activities Survey [Research report]. National Institute for Early Education Research.

- Early Childhood Technical Assistance Center (2015). A system framework for building high-quality early intervention and preschool special education programs. https://ectacenter.org/sysframe/.
- Early Childhood Technical Assistance Center and the

  National Association of State Directors of Special

  Education. (2021, February 10). Presentation to the

  Office of Special Education Programs [Unpublished

  report]. U.S. Department of Education, Office of

  Special Education Programs.
- Fixsen, D. L., Blasé, K. A., Naoom, S. F., & Wallace, F.

  (2009). Core implementation components. Research on

  Social Work Practices, 19(5), 531-540.
- IDEA Infant and Toddlers Coordinators Association. (2021, January 13). Presentation to the Office of Special Education Programs [Unpublished report]. U.S.

  Department of Education, Office of Special Education Programs.
- U.S. Department of Education. (2020). EDFacts Data
  Warehouse: "IDEA Part B Child Count and Educational
  Environments Collection" and "IDEA Part C Child Count
  and Settings Collection," 2019-20.
- Waiver of Proposed Rulemaking: Under the Administrative

  Procedure Act (APA) (5 U.S.C. 553) the Department generally

  offers interested parties the opportunity to comment on

  proposed priorities. Section 681(d) of IDEA, however,

makes the public comment requirements of the APA inapplicable to the priority in this notice.

Program Authority: 20 U.S.C. 1463 and 1481.

Note: Projects will be awarded and must be operated in a manner consistent with the nondiscrimination requirements contained in Federal civil rights laws.

Applicable Regulations: (a) The Education Department
General Administrative Regulations in 34 CFR parts 75, 77,
79, 81, 82, 84, 86, 97, 98, and 99. (b) The Office of
Management and Budget Guidelines to Agencies on
Governmentwide Debarment and Suspension (Nonprocurement) in
2 CFR part 180, as adopted and amended as regulations of
the Department in 2 CFR part 3485. (c) The Uniform
Administrative Requirements, Cost Principles, and Audit
Requirements for Federal Awards in 2 CFR part 200, as
adopted and amended as regulations of the Department in 2
CFR part 3474.

Note: The regulations in 34 CFR part 79 apply to all applicants except federally recognized Indian Tribes.

Note: The regulations in 34 CFR part 86 apply to institutions of higher education (IHEs) only.

### II. Award Information

Type of Award: Cooperative agreement.

Estimated Available Funds: The Administration has requested \$49,345,000 for the Technical Assistance and Dissemination to Improve Services and Results for Children

with Disabilities program for FY 2022, of which we intend to use an estimated \$5,400,000 for this competition. The actual level of funding, if any, depends on final congressional action. However, we are inviting applications to allow enough time to complete the grant process if Congress appropriates funds for this program.

Contingent upon the availability of funds and the quality of applications, we may make additional awards in FY 2023 from the list of unfunded applications from this competition.

<u>Maximum Award</u>: We will not make an award exceeding \$5,400,000 for a single budget period of 12 months. Estimated Number of Awards: 1.

<u>Note</u>: The Department is not bound by any estimates in this notice.

Project Period: Up to 60 months.

### III. Eligibility Information

1. Eligible Applicants: State educational agencies;
State lead agencies under Part C of the IDEA; local
educational agencies (LEAs), including public charter
schools that are considered LEAs under State law; IHEs;
other public agencies; private nonprofit organizations;
freely associated States and outlying areas; Indian Tribes
or Tribal organizations; and for-profit organizations.

Note: If you are a nonprofit organization, under 34 CFR
75.51, you may demonstrate your nonprofit status by

providing: (1) proof that the Internal Revenue Service currently recognizes the applicant as an organization to which contributions are tax deductible under section 501(c)(3) of the Internal Revenue Code; (2) a statement from a State taxing body or the State attorney general certifying that the organization is a nonprofit organization operating within the State and that no part of its net earnings may lawfully benefit any private shareholder or individual; (3) a certified copy of the applicant's certificate of incorporation or similar document if it clearly establishes the nonprofit status of the applicant; or (4) any item described above if that item applies to a State or national parent organization, together with a statement by the State or parent organization that the applicant is a local nonprofit affiliate.

- 2. a. <u>Cost Sharing or Matching</u>: This competition does not require cost sharing or matching.
- b. <u>Indirect Cost Rate Information</u>: This program uses an unrestricted indirect cost rate. For more information regarding indirect costs, or to obtain a negotiated indirect cost rate, please see

  www2.ed.gov/about/offices/list/ocfo/intro.html.
- c. Administrative Cost Limitation: This program does not include any program-specific limitation on administrative expenses. All administrative expenses must

be reasonable and necessary and conform to Cost Principles described in 2 CFR part 200 subpart E of the Uniform Guidance.

3. <u>Subgrantees</u>: A grantee under this competition may not award subgrants to entities to directly carry out project activities described in its application. Under 34 CFR 75.708(e), a grantee may contract for supplies, equipment, and other services in accordance with 2 CFR part 200.

# 4. Other General Requirements:

- (a) Recipients of funding under this competition must make positive efforts to employ and advance in employment qualified individuals with disabilities (see section 606 of IDEA).
- (b) Applicants for, and recipients of, funding must, with respect to the aspects of their proposed project relating to the absolute priority, involve individuals with disabilities, or parents of individuals with disabilities ages birth through 26, in planning, implementing, and evaluating the project (see section 682(a)(1)(A) of IDEA).

  IV. Application and Submission Information
- 1. Application Submission Instructions: Applicants are required to follow the Common Instructions for Applicants to Department of Education Discretionary Grant Programs, published in the *Federal Register* on December 27, 2021 (86 FR 73264) and available at

www.federalregister.gov/d/2021-27979. Please note that these Common Instructions supersede the version published on February 13, 2019, and, in part, describe the transition from the requirement to register in SAM.gov a Data Universal Numbering System (DUNS) number to the implementation of the Unique Entity Identifier (UEI). More information on the phase-out of DUNS numbers is available at https://www2.ed.gov/about/offices/list/ofo/docs/unique-entity-identifier-transition-fact-sheet.pdf.

- 2. <u>Intergovernmental Review</u>: This competition is subject to Executive Order 12372 and the regulations in 34 CFR part 79. Information about Intergovernmental Review of Federal Programs under Executive Order 12372 is in the application package for this competition.
- 3. <u>Funding Restrictions</u>: We reference regulations outlining funding restrictions in the <u>Applicable</u>
  Regulations section of this notice.
- 4. Recommended Page Limit: The application narrative is where you, the applicant, address the selection criteria that reviewers use to evaluate your application. We recommend that you (1) limit the application narrative to no more than 70 pages and (2) use the following standards:
- A "page" is 8.5" x 11", on one side only, with 1" margins at the top, bottom, and both sides.
- Double-space (no more than three lines per vertical inch) all text in the application narrative, including

titles, headings, footnotes, quotations, reference citations, and captions, as well as all text in charts, tables, figures, graphs, and screen shots.

- Use a font that is 12 point or larger.
- Use one of the following fonts: Times New Roman,
   Courier, Courier New, or Arial.

The recommended page limit does not apply to the cover sheet; the budget section, including the narrative budget justification; the assurances and certifications; or the abstract (follow the guidance provided in the application package for completing the abstract), the table of contents, the list of priority requirements, the resumes, the reference list, the letters of support, or the appendices. However, the recommended page limit does apply to all of the application narrative, including all text in charts, tables, figures, graphs, and screen shots.

## V. Application Review Information

- 1. <u>Selection Criteria</u>: The selection criteria for this competition are from 34 CFR 75.210 and are listed below:
  - (a) Significance (10 points).
- (1) The Secretary considers the significance of the proposed project.
- (2) In determining the significance of the proposed project, the Secretary considers the following factors:

- (i) The extent to which specific gaps or weaknesses in services, infrastructure, or opportunities have been identified and will be addressed by the proposed project, including the nature and magnitude of those gaps or weaknesses.
- (ii) The importance or magnitude of the results or outcomes likely to be attained by the proposed project.
  - (b) Quality of project services (35 points).
- (1) The Secretary considers the quality of the services to be provided by the proposed project.
- (2) In determining the quality of the services to be provided by the proposed project, the Secretary considers the quality and sufficiency of strategies for ensuring equal access and treatment for eligible project participants who are members of groups that have traditionally been underrepresented based on race, color, national origin, gender, age, or disability.
- (3) In addition, the Secretary considers the following factors:
- (i) The extent to which the goals, objectives, and outcomes to be achieved by the proposed project are clearly specified and measurable.
- (ii) The extent to which there is a conceptual framework underlying the proposed research or demonstration activities and the quality of that framework.

- (iii) The extent to which the services to be provided by the proposed project reflect up-to-date knowledge from research and effective practice.
- (iv) The extent to which the training or professional development services to be provided by the proposed project are of sufficient quality, intensity, and duration to lead to improvements in practice among the recipients of those services.
- (v) The extent to which the TA services to be provided by the proposed project involve the use of efficient strategies, including the use of technology, as appropriate, and the leveraging of non-project resources.
  - (c) Quality of the project evaluation (20 points).
- (1) The Secretary considers the quality of the evaluation to be conducted of the proposed project.
- (2) In determining the quality of the evaluation, the Secretary considers the following factors:
- (i) The extent to which the methods of evaluation are thorough, feasible, and appropriate to the goals, objectives, and outcomes of the proposed project.
- (ii) The extent to which the methods of evaluation provide for examining the effectiveness of project implementation strategies.
- (iii) The extent to which the methods of evaluation will provide performance feedback and permit periodic assessment of progress toward achieving intended outcomes.

- (iv) The extent to which the methods of evaluation include the use of objective performance measures that are clearly related to the intended outcomes of the project and will produce quantitative and qualitative data to the extent possible.
- (d) Adequacy of resources and quality of project personnel (15 points).
- (1) The Secretary considers the adequacy of resources for the proposed project and the quality of the personnel who will carry out the proposed project.
- (2) In determining the quality of project personnel, the Secretary considers the extent to which the applicant encourages applications for employment from persons who are members of groups that have traditionally been underrepresented based on race, color, national origin, gender, age, or disability.
- (3) In addition, the Secretary considers the following factors:
- (i) The qualifications, including relevant training and experience, of the project director or principal investigator.
- (ii) The qualifications, including relevant training and experience, of key project personnel.
- (iii) The qualifications, including relevant training and experience, of project consultants or subcontractors.

- (iv) The qualifications, including relevant training, experience, and independence, of the evaluator.
- (v) The adequacy of support, including facilities, equipment, supplies, and other resources, from the applicant organization or the lead applicant organization.
- (vi) The relevance and demonstrated commitment of each partner in the proposed project to the implementation and success of the project.
- (vii) The extent to which the budget is adequate to support the proposed project.
- (viii) The extent to which the costs are reasonable in relation to the objectives, design, and potential significance of the proposed project.
  - (e) Quality of the management plan (20 points).
- (1) The Secretary considers the quality of the management plan for the proposed project.
- (2) In determining the quality of the management plan for the proposed project, the Secretary considers the following factors:
- (i) The adequacy of the management plan to achieve the objectives of the proposed project on time and within budget, including clearly defined responsibilities, timelines, and milestones for accomplishing project tasks.
- (ii) The extent to which the time commitments of the project director and principal investigator and other key

project personnel are appropriate and adequate to meet the objectives of the proposed project.

- (iii) The adequacy of mechanisms for ensuring highquality products and services from the proposed project.
- (iv) How the applicant will ensure that a diversity of perspectives is brought to bear in the operation of the proposed project, including those of parents, teachers, the business community, a variety of disciplinary and professional fields, recipients or beneficiaries of services, or others, as appropriate.
- 2. Review and Selection Process: We remind potential applicants that in reviewing applications in any discretionary grant competition, the Secretary may consider, under 34 CFR 75.217(d)(3), the past performance of the applicant in carrying out a previous award, such as the applicant's use of funds, achievement of project objectives, and compliance with grant conditions. The Secretary may also consider whether the applicant failed to submit a timely performance report or submitted a report of unacceptable quality.

In addition, in making a competitive grant award, the Secretary requires various assurances, including those applicable to Federal civil rights laws that prohibit discrimination in programs or activities receiving Federal financial assistance from the Department (34 CFR 100.4, 104.5, 106.4, 108.8, and 110.23).

3. Additional Review and Selection Process Factors: In the past, the Department has had difficulty finding peer reviewers for certain competitions because so many individuals who are eligible to serve as peer reviewers have conflicts of interest. The standing panel requirements under section 682(b) of IDEA also have placed additional constraints on the availability of reviewers. Therefore, the Department has determined that for some discretionary grant competitions, applications may be separated into two or more groups and ranked and selected for funding within specific groups. This procedure will make it easier for the Department to find peer reviewers by ensuring that greater numbers of individuals who are eligible to serve as reviewers for any particular group of applicants will not have conflicts of interest. It also will increase the quality, independence, and fairness of the review process, while permitting panel members to review applications under discretionary grant competitions for which they also have submitted applications.

4. Risk Assessment and Specific Conditions:

Consistent with 2 CFR 200.206, before awarding grants under this competition the Department conducts a review of the risks posed by applicants. Under 2 CFR 200.208, the Secretary may impose specific conditions, and under 2 CFR 3474.10, in appropriate circumstances, high-risk conditions on a grant if the applicant or grantee is not financially

stable; has a history of unsatisfactory performance; has a financial or other management system that does not meet the standards in 2 CFR part 200, subpart D; has not fulfilled the conditions of a prior grant; or is otherwise not responsible.

5. Integrity and Performance System: If you are selected under this competition to receive an award that over the course of the project period may exceed the simplified acquisition threshold (currently \$250,000), under 2 CFR 200.206(a)(2) we must make a judgment about your integrity, business ethics, and record of performance under Federal awards--that is, the risk posed by you as an applicant--before we make an award. In doing so, we must consider any information about you that is in the integrity and performance system (currently referred to as the Federal Awardee Performance and Integrity Information System (FAPIIS)), accessible through the System for Award Management. You may review and comment on any information about yourself that a Federal agency previously entered and that is currently in FAPIIS.

Please note that, if the total value of your currently active grants, cooperative agreements, and procurement contracts from the Federal Government exceeds \$10,000,000, the reporting requirements in 2 CFR part 200, Appendix XII, require you to report certain integrity information to FAPIIS semiannually. Please review the requirements in 2

CFR part 200, Appendix XII, if this grant plus all the other Federal funds you receive exceed \$10,000,000.

- 6. <u>In General</u>: In accordance with the Office of Management and Budget's guidance located at 2 CFR part 200, all applicable Federal laws, and relevant Executive guidance, the Department will review and consider applications for funding pursuant to this notice inviting applications in accordance with—
- (a) Selecting recipients most likely to be successful in delivering results based on the program objectives through an objective process of evaluating Federal award applications (2 CFR 200.205);
- (b) Prohibiting the purchase of certain telecommunication and video surveillance services or equipment in alignment with section 889 of the National Defense Authorization Act for Fiscal Year 2019 (Pub. L. No. 115-232) (2 CFR 200.216);
- (c) Providing a preference, to the extent permitted by law, to maximize use of goods, products, and materials produced in the United States (2 CFR 200.322); and
- (d) Terminating agreements in whole or in part to the greatest extent authorized by law if an award no longer effectuates the program goals or agency priorities (2 CFR 200.340).
- VI. Award Administration Information

1. Award Notices: If your application is successful, we notify your U.S. Representative and U.S. Senators and send you a Grant Award Notification (GAN); or we may send you an email containing a link to access an electronic version of your GAN. We may notify you informally, also.

If your application is not evaluated or not selected for funding, we notify you.

2. Administrative and National Policy Requirements:
We identify administrative and national policy requirements
in the application package and reference these and other
requirements in the <u>Applicable Regulations</u> section of this
notice.

We reference the regulations outlining the terms and conditions of an award in the <u>Applicable Regulations</u> section of this notice and include these and other specific conditions in the GAN. The GAN also incorporates your approved application as part of your binding commitments under the grant.

3. Open Licensing Requirements: Unless an exception applies, if you are awarded a grant under this competition, you will be required to openly license to the public grant deliverables created in whole, or in part, with Department grant funds. When the deliverable consists of modifications to pre-existing works, the license extends only to those modifications that can be separately identified and only to the extent that open licensing is

permitted under the terms of any licenses or other legal restrictions on the use of pre-existing works.

Additionally, a grantee that is awarded competitive grant funds must have a plan to disseminate these public grant deliverables. This dissemination plan can be developed and submitted after your application has been reviewed and selected for funding. For additional information on the

4. Reporting: (a) If you apply for a grant under this competition, you must ensure that you have in place the necessary processes and systems to comply with the reporting requirements in 2 CFR part 170 should you receive funding under the competition. This does not apply if you have an exception under 2 CFR 170.110(b).

open licensing requirements please refer to 2 CFR 3474.20.

- (b) At the end of your project period, you must submit a final performance report, including financial information, as directed by the Secretary. If you receive a multiyear award, you must submit an annual performance report that provides the most current performance and financial expenditure information as directed by the Secretary under 34 CFR 75.118. The Secretary may also require more frequent performance reports under 34 CFR 75.720(c). For specific requirements on reporting, please go to www.ed.gov/fund/grant/apply/appforms/appforms.html.
- 5. <u>Performance Measures</u>: For the purposes of Department reporting under 34 CFR 75.110, we have

established a set of performance measures, including long-term measures, that are designed to yield information on various aspects of the effectiveness and quality of the Technical Assistance and Dissemination to Improve Services and Results for Children With Disabilities program. These measures are:

- Program Performance Measure #1: The percentage of Technical Assistance and Dissemination products and services deemed to be of high quality by an independent review panel of experts qualified to review the substantive content of the products and services.
- Program Performance Measure #2: The percentage of Special Education Technical Assistance and Dissemination products and services deemed by an independent review panel of qualified experts to be of high relevance to educational and early intervention policy or practice.
- Program Performance Measure #3: The percentage of all Special Education Technical Assistance and Dissemination products and services deemed by an independent review panel of qualified experts to be useful in improving educational or early intervention policy or practice.
- Program Performance Measure #4: The cost
   efficiency of the Technical Assistance and Dissemination
   Program includes the percentage of milestones achieved in

the current annual performance report period and the percentage of funds spent during the current fiscal year.

• Long-term Program Performance Measure: The percentage of States receiving Special Education Technical Assistance and Dissemination services regarding scientifically or evidence-based practices for infants, toddlers, children, and youth with disabilities that successfully promote the implementation of those practices in school districts and service agencies.

The measures apply to projects funded under this competition, and grantees are required to submit data on these measures as directed by OSEP.

Grantees will be required to report information on their project's performance in annual and final performance reports to the Department (34 CFR 75.590).

The Department will also closely monitor the extent to which the products and services provided by the Center meet needs identified by stakeholders and may require the Center to report on such alignment in their annual and final performance reports.

6. <u>Continuation Awards</u>: In making a continuation award under 34 CFR 75.253, the Secretary considers, among other things: whether a grantee has made substantial progress in achieving the goals and objectives of the project; whether the grantee has expended funds in a manner that is consistent with its approved application and

budget; and, if the Secretary has established performance measurement requirements, whether the grantee has made substantial progress in achieving the performance targets in the grantee's approved application.

In making a continuation award, the Secretary also considers whether the grantee is operating in compliance with the assurances in its approved application, including those applicable to Federal civil rights laws that prohibit discrimination in programs or activities receiving Federal financial assistance from the Department (34 CFR 100.4, 104.5, 106.4, 108.8, and 110.23).

VII. Other Information

Accessible Format: On request to the program contact person [persons] listed under FOR FURTHER INFORMATION CONTACT, individuals with disabilities can obtain this document and a copy of the application package in an accessible format. The Department will provide the requestor with an accessible format that may include Rich Text Format (RTF) or text format (txt), a thumb drive, an MP3 file, braille, large print, audiotape, or compact disc, or other accessible format.

Electronic Access to This Document: The official version of this document is the document published in the Federal Register. You may access the official edition of the Federal Register and the Code of Federal Regulations at www.govinfo.gov. At this site you can view this document,

as well as all other documents of this Department published in the Federal Register, in text or Portable Document Format (PDF). To use PDF you must have Adobe Acrobat Reader, which is available free at the site.

You may also access documents of the Department published in the Federal Register by using the article search feature at www.federalregister.gov. Specifically, through the advanced search feature at this site, you can limit your search to documents published by the Department.

## Katherine Neas,

Deputy Assistant Secretary,

Delegated the authority to perform the functions and duties of the Assistant Secretary for

the Office of Special Education and Rehabilitative Services.

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